

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 AF-10 ARA-10 EA-10 NEA-10

CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00

PA-01 PRS-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00

INRE-00 ACDA-12 /114 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 8306

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY PARIS

C O N F I D E N T I A L USUN 5295

E.O. 11652: GDS

TAGS: UN, UR

SUBJECT: WORLD TREATY ON NON-USE OF FORCE

REF: STATE 274134; USUN 4115; USUN 4956(NOTAL;

USUN 5268

1. DELOFF HAD FURTHER DISCUSSIONS WITH UK, FRENCH AND SOVIET
DELOFFS CONCERNING DRAFT RESOLUTION ON SUBJECT ITEM.

2. KOLESNIK (USSR) REJECTED ALL EFFORTS TO AVOID ANY MENTION
OF WORLD TREATY AND VARIOUS PROPOSALS CONTAINING LONG LISTS
OF POSSIBLE RESULTS OF SPECIAL COMMITTEE WORK. HE SAID EVEN NEGATIVE
VOTE AND NON-PARTICIPATION BY US, UK AND FRANCE IN SPECIAL
COMMITTEE WOULD NOT MOVE MOSCOW THAT FAR.

3. DISCUSSION FINALLY FOCUSED ON FOLLOWING FORMULATION FOR
OP PARA 2:

"INSTRUCTS THE SPECIAL COMMITTEE, IN THE FULFILLMENT OF
ITS MANDATE, TO STUDY PROPOSALS AND SUGGESTIONS FROM ANY
STATE CONCERNING THE NON-USE OF FORCE, BEGIN BRACKET

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INCLUDING THE PEACEFUL SETTLEMENT OF DISPUTES, END BRACKETS
GIVING PARTICULAR CONSIDERATION TO THOS CONCERNING THE DRAFTING
OF A WORLD TREATY ON THE NON-USE OF FORCE IN INTERNATIONAL RELATIONS
AND THE SETTLING OF DIPUTES BY PEACEFUL MEANS AS WELL AS
OTHER APPROPRIATE INSTRUMENTS, BEARING IN MIND THE VIEWS
EXPRESSED DURING THE DEBATES ON THIS ITEM AT THE
THIRTY-FIRST AND THIRTY-SECOND SESSIONS OF THE GENERAL

ASSEMBLY."

4. KOLESNIK INDICATED THAT HE COULD ACCEPT ABOVE FORMULATION AD REFERENDUM WITHOUT THE BRACKETED LANGUAGE THOUGH HE WAS NOT CERTAIN MOSCOW WOULD ACCEPT IT. US, UK, FRENCH DELOFFS SAID TREATMENT OF DISPUTE SETTLEMENT ON NEAR PAR WITH NUF WAS ESSENTIAL AND HE SHOULD INFORM MOSCOW CHANCES OF OUR BEING AUTHORIZED TO ACCEPT THIS TEXT EVEN WITH THE BRACKETED LANGUAGE NOT CERTAIN BUT THAT WITHOUT SAME, RESOLUTION WOULD HAVE NO APPEAL SINCE IT WOULD AMOUNT TO ENDORSING AN IDEA OF THEIRS WHICH WE KNEW WAS A BAD ONE WITHOUT OBTAINING ANY MEANINGFUL ACKNOWLEDGMENT ON THEIR PART THAT ONE COULD ONLY SENSIBLY TALK OF DOING SOMETHING USEFUL ON NUF IN CONTEXT OF THE ALTERNATIVE THERETO THE PEACEFUL SETTLEMENT OF DISPUTES.

5. DELOFF SOUNDED OUT FRENCH AND UK DELS ON POSSIBILITY OF NON-PARTICIPATION IN COMMITTEE'S WORK. BOTH AGREED IT WAS TEMPTING AND SHOULD TEACH THE SOVIETS A LESSON ABOUT RAISING THIS KIND OF ITEM WITHOUT PRIOR CONSULTATION AND THEN EXPECTING US TO GO ALONG. FIFOOT (UK) SAID HE HAD NOT INSTRUCTIONS ON MATTER AND THOUGHT HMG WOULD BE HESITANT TO TAKE SUCH A STEP THOUGH, OF COURSE, THEY WOULD BE VERY HEAVILY INFLUENCED BY OUR DECISION. MUSEUX (FRANCE) MADE SAME COMMENT AND ADDED THAT IT WOULD BE A GAMBLE IN THAT WHILE EXERCISE MIGHT COLLAPSE OR BECOME MEANINGLESS WITHOUT CONFIDENTIAL

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US, SOVIETS MIGHT BE ABLE REACH AGREEMENT IN SPECIAL COMMITTEE WITH NON-ALIGNED WHICH IT WOULD BE IMPOSSIBLE OR MORE COSTLY FOR US TO DEAL WITH.

6. COMMENT: WE SEE FORCE OF FRENCH COMMENTS AND RECOGNIZE THAT PAST HISTORY WITH COMPARABLE ITEMS (FRIENDLY RELATIONS AND DEFINITION OF AGGRESSION) INDICATES AN ABILITY TO TAME THEM SIGNIFANTLY. FACT, HOWEVER, IS THAT ONCE WE AGREE TO SERVE ON COMMITTEE WE ARE LIKELY TO BE UNABLE TO AVOID ENDING UP WITH A TREATY INSTRUMENT WHICH WILL BE DESTABILIZING TO AT LEAST SOME DEGREE. MOREOVER, NATURE OF SPLIT IN SUCH A COMMITTEE LIKELY TO PIT SOVIETS AND MOST OF REST OF COMMITTEE ON SIDE OF FORMULATIONS FAVORING EXPRESS AUTHORIZATION OF USE OF FORCE BY LIBERATION MOVEMENTS. WHILE IN ABSTRACT DECISION ON PARTICIPATION NEED NOT BE TAKEN IMMEDIATELY STRONG THREAT THEREOF SEEMS ONLY POSSIBLE BASIS FOR HOLDING SOVIETS TO EVEN BARELY PALATABLE MANDATE AND WE DO NOT WANT TO MAKE THAT THREAT AND END UP BEING SEEN TO HAVE BLUFFED.
LEONARD

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Message Attributes

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